

# Ukraine – Complex Emergency

JUNE 18, 2024

## SITUATION AT A GLANCE



- U.S. Vice President Kamala Harris announced more than \$379 million in additional USG humanitarian assistance for the Ukraine response during the Ukraine Peace Summit in Switzerland on June 15.
- Humanitarian organizations, including USG partners, are assisting populations affected by a GoR offensive in Kharkiv that has displaced more than 18,000 people since May 10.
- A wave of GoR aerial attacks on Ukrainian energy infrastructure in 2024 has significantly reduced electricity production, raising concerns among relief actors of increased humanitarian needs during the upcoming 2024/2025 winter season.



<b>TOTAL U.S. GOVERNMENT HUMANITARIAN FUNDING</b>	USAID/BHA <sup>1</sup>	\$242,479,738
	State/PRM <sup>2</sup>	\$136,810,000
For the Ukraine Response in FY 2024	<b>Total</b>	<b>\$379,289,738</b>

*For complete funding breakdown with partners, see detailed chart on page 6*

<sup>1</sup> USAID’s Bureau for Humanitarian Assistance (USAID/BHA)

<sup>2</sup> U.S. Department of State’s Bureau of Population, Refugees, and Migration (State/PRM)

## KEY DEVELOPMENTS

### **USG Announces More than \$379 Million in Additional Humanitarian Assistance for the Ukraine Response**

During the Ukraine Peace Summit in Bürgenstock, Switzerland, on June 15, U.S. Vice President Kamala Harris announced more than \$379 million in additional U.S. Government (USG) humanitarian funding to respond to the needs of affected communities in Ukraine and the region. This newly announced funding—comprising more than \$242 million from USAID/BHA and nearly \$137 million from State/PRM—will support the provision of multi-sector assistance, including food, health, shelter, and water, sanitation, and hygiene (WASH) support, for internally displaced persons (IDPs) and other conflict-affected people in Ukraine and refugees across the region. The assistance also includes support for comprehensive protection activities, including case management and psychosocial support services, for the most vulnerable people across the country, as well as agriculture and livelihood assistance that aims to improve households' access to income-generating opportunities to help them meet their basic needs.

Since the beginning of the Government of Russia's (GoR) full-scale invasion of Ukraine in February 2022, the USG has provided more than \$3.2 billion in humanitarian assistance, including more than \$2.2 billion from USAID/BHA, to support populations in Ukraine and those displaced to neighboring countries.

### **GoR Offensive in Kharkiv Displaces More than 18,000 People Since May 10**

Hostilities in May resulted in the deaths of at least 174 civilians and injury to 690 others across Ukraine, representing the highest number of recorded civilian casualties in a single month since June 2023, largely due an escalation of hostilities against population centers in eastern Ukraine's Kharkiv *Oblast*, according to the Office of the UN High Commissioner of Human Rights (OHCHR). Intensified GoR attacks in Kharkiv—including a ground offensive into the *oblast's* northern *hromadas* from across the Ukraine–Russia border beginning on May 10—resulted in more than half of the recorded casualties during the month, the UN reports. From May 10 to 22, the hostilities also displaced more than 18,000 people—the majority of whom evacuated to Kharkiv city—from the six most-affected *hromadas* in northern Kharkiv, according to International Organization for Migration (IOM) estimates. Critical humanitarian needs among the newly displaced individuals included bedding, clothing, hygiene supplies, and other essential relief commodities. Additionally, the intensified fighting has restricted humanitarian access to some of the affected communities in northern Kharkiv, such as Vovchansk city, and underscored security risks for humanitarian staff operating in frontline areas, the UN reports.

In response, nearly 50 humanitarian organizations, including USAID/BHA partners, have provided emergency assistance to newly displaced people at a transit center in Kharkiv city, with approximately 12,800 people registering at the center from May 10 to June 3 alone, the Office of the UN High Commissioner for Refugees (UNHCR) reports. UN agencies including UNHCR and the UN World Food Program (WFP), in coordination with Ukrainian nongovernmental organizations (NGOs), registered nearly 5,000 people for emergency multipurpose cash assistance (MPCA) from May 10 to June 3, most of whom received the needed money within seven days, to help them meet their immediate needs following displacement. In addition, health organizations provided primary health care and mental health services to nearly 1,900 people at the transit center from May 10 to June 14. Humanitarian partners also disseminated information on available protection services and identified at-risk people to receive specialized case management support.

## Renewed GoR Attacks on Ukraine’s Power Grid Raise Electricity Deficit Concerns Ahead of 2024/2025 Winter Season

Ukrainian utility providers have implemented countrywide emergency rolling blackouts since May, following persistent GoR missile and unmanned aerial vehicle attacks against energy infrastructure since March that resulted in significant damage to multiple hydroelectric and thermal power plants. A major recent attack on June 1 struck power facilities in Donetsk, Dnipropetrovsk, Ivano-Frankivsk, Kirovohrad, and Zaporizhzhya *oblasts*. Overall, GoR attacks have destroyed up to one-half of the country’s total energy production capacity, the Government of Ukraine (GoU) reports. Despite increased electricity imports from neighboring countries and ongoing repair efforts, the country’s power grid continued to operate at a significant deficit as of June 18, according to Ukrenergo, Ukraine’s state-owned national power provider. Humanitarian actors have raised concerns of increasing electricity deficits ahead of anticipated demand spikes during late summer 2024. Furthermore, the scale of damage to Ukrainian power production is likely to affect heating availability and increase humanitarian needs from cold weather during the upcoming 2024/2025 winter season.

## Vast Majority of IDPs Across Ukraine Have Remained Displaced for More Than One Year

More than two years since the start of the GoR’s full-scale invasion, an estimated 82 percent of the more than 3.5 million IDPs countrywide have remained displaced for more than one year, according to the most recent countrywide assessment conducted by IOM in April 2024. Although GoR hostilities have continued to cause new displacement in some areas, such as in Kharkiv during the GoR offensive in May, the average IDP has reportedly remained displaced for more than 590 days. As a result of their long-term displacement, IDPs have relied on various negative coping strategies to meet their basic needs, with nearly 60 percent of IDP respondents in April reportedly forced to spend savings and to reduce the quantity of household purchases for food and basic goods. IDPs have increasingly used several other coping strategies in 2024—such as skipping rent payments, selling household goods and assets, and moving to lower-quality shelter—compared to late 2023.

More than 57 percent of the assessed IDPs expressed the intention to remain in their current location, to which they most commonly relocated in an effort to seek relative safety compared to their areas of origin, especially for IDPs from Donetsk, Kharkiv, Kherson, and Luhansk *oblasts*. Food remains the most commonly cited need among assessed IDPs—for nearly 40 percent of respondents—followed by clothes and other relief commodities, hygiene items, medicine, and rental assistance. Notably, the majority of the IDPs reported cash as their preferred assistance modality, which enables them to fulfill their specific needs while bolstering local industry and businesses.

### KEY FIGURES



10

USG implementing partners providing MPCA

### U.S. GOVERNMENT RESPONSE

#### MULTIPURPOSE CASH ASSISTANCE

The USG supports IOM, UNHCR, UNICEF, WFP, and six international NGOs (INGOs) to provide MPCA, which supports displaced and other conflict-affected people to meet their immediate needs—such as clothing, food, fuel, shelter, or utilities—through local markets and helps reach vulnerable communities more efficiently than providing in-kind commodities. With support from USAID/BHA and other donors, WFP distributed nearly \$11 million in cash assistance to more than 500,000 conflict-affected individuals across Ukraine in

May. In addition, State/PRM is supporting IOM and UNHCR to provide MPCA to refugees in neighboring countries, as well as the UN Children’s Fund (UNICEF), to provide cash assistance to vulnerable households with children from Ukraine in neighboring countries. From January to May, State/PRM partner UNHCR reached more than 224,000 conflict-affected individuals, including IDPs and returnees inside Ukraine, with MPCA to help cover the cost of basic items.



**330,000**

People in Ukraine reached with protection assistance by State/PRM partner UNHCR in 2024

## PROTECTION

Armed conflict often exacerbates protection risks. Civilians must cope with threats such as domestic abuse, exclusion from life-saving humanitarian assistance, exploitative labor, family separation, and sexual violence. In response, USAID/BHA supports IOM, the UN Population Fund (UNFPA), UNICEF, UN Women—through USAID/BHA’s partnership with the UN Development Program—and the UN World Health Organization (WHO), as well as ten INGOs and three Ukrainian NGOs to implement protection interventions for conflict-affected populations in Ukraine. USAID/BHA partners provide case management and MHPSS services to children, persons with disabilities, and older people and operate mobile protection teams to reach remote communities with gender-based violence (GBV) prevention and response activities, legal assistance, and mental health and psychosocial support (MHPSS) services. UNICEF-supported MHPSS interventions reached nearly 271,000 children and caregivers to help them cope with the psychological effects of conflict and displacement during April.

In addition, State/PRM partners—including IOM, UNFPA, UNHCR, and UNICEF—provide legal and protection assistance to vulnerable individuals in Ukraine and refugees in neighboring countries. Services include child protection, GBV prevention and response, and MHPSS support; the establishment of child-friendly and women- and girl-friendly spaces; and prevention of and response to trafficking in persons. As of May 31, State/PRM partner UNHCR has reached nearly 330,000 people in Ukraine with protection information and services in 2024.



**1.7 Million**

People in Ukraine reached with food assistance via USAID/BHA partner WFP in May

## FOOD SECURITY

To meet the food needs of vulnerable populations affected by the GoR’s full-scale invasion, USAID/BHA supports WFP and two INGOs to provide food assistance in the form of in-kind food baskets and cash assistance that can be used to purchase food in Ukraine. WFP continues to prioritize food distributions in eastern and southern Ukraine, where fighting and supply chain disruptions hinder vulnerable populations’ access to food in frontline areas. WFP reached nearly 1.7 million people with food assistance, including approximately 1.2 million people with in-kind food supplies and more than 500,000 people with cash-based assistance, across Ukraine in May with USAID/BHA and other donor support.



447

Individual facilities supported by Health Cluster assistance in Ukraine as of April

## HEALTH

To support the health needs of conflict-affected populations, USG humanitarian partners provide medical supplies, medicine, and other health assistance in Ukraine and neighboring countries. USAID/BHA is supporting UNFPA, WHO, and five INGO partners to respond to emergency health needs in Ukraine. State/PRM is also supporting one humanitarian organization providing health assistance in Ukraine. In the first four months of 2024, Health Cluster member organizations, including USAID/BHA partners, reached approximately 1.1 million people with critical health assistance.

In neighboring countries, State/PRM supports IOM, UNFPA, UNICEF, WHO, and other international organizations to provide health care services to refugees from Ukraine. This support includes delivering essential medical supplies and equipment, connecting refugees with MHPSS services, filling logistical support gaps, and providing support for persons with disabilities. State/PRM health support in multiple countries in the region serves to strengthen the capacity of local health systems to support increased numbers of refugees from Ukraine.



1.6 Million

People reached with WASH support through USG partner UNICEF from January to April

## WASH

Disaster-affected populations are often more susceptible to waterborne diseases due to reduced access to hygiene items, safe drinking water, and sanitation services. In response, USG partners are providing WASH support to conflict-affected populations, including distributing hygiene kits; repairing damaged WASH infrastructure; and transporting safe drinking water to conflict-affected areas. Overall, USAID/BHA supports IOM, UNICEF, eight INGO partners, and one Ukrainian NGO partner to address WASH needs in Ukraine. State/PRM partners are also providing WASH assistance in Ukraine and to refugees in neighboring countries, including strengthening sanitation infrastructure in shelters. From January to April, USG partner UNICEF improved access to safe drinking water for nearly 1.6 million people with maintenance, restoration, and repair of crucial WASH facilities and networks across Ukraine, with USAID/BHA and other donor support.

## CONTEXT IN BRIEF

- The GoR commenced a full-scale invasion of Ukraine on February 24, 2022, after mobilizing hundreds of thousands of military forces and heavy weaponry near its border with Ukraine and subsequently launching widespread attacks. Immediately prior, the GoR ordered forces into non-GoU-controlled areas of Donetsk and Luhansk *oblasts* after recognizing the areas' independence from Ukraine on February 21.
- The GoR invasion marked a major escalation of conflict in Ukraine, where fighting in the country's eastern *oblasts* has caused large-scale population displacement and widespread infrastructure damage since March 2014. The heaviest fighting during this period occurred in the easternmost *oblasts* bordering Russia, particularly in Donetsk and Luhansk; however, the large influx of IDPs from these areas have also

affected neighboring *oblasts*. The UN estimates that approximately 2.9 million conflict-affected people in eastern Ukraine had required humanitarian assistance as of early 2022, prior to the February 24 GoR invasion.

- On February 24, 2022, USAID announced the activation of a Disaster Assistance Response Team (DART) to lead the USG humanitarian response to the crisis in Ukraine, with initial staff in Rzeszów, Poland; Chişinău, Moldova; Budapest, Hungary; Bucharest, Romania; and Bratislava, Slovakia. To support the DART, USAID activated a Response Management Team in Washington, D.C. State/PRM staff in Brussels, Belgium; Chişinău, Moldova; Warsaw, Poland; Geneva, Switzerland; Kyiv, Ukraine; and Washington, D.C., also continue to support response activities. As of June 2024, USAID maintains staff in Kraków, Poland; Kyiv, Ukraine; and Washington, D.C.
- On October 14, 2023, U.S. Ambassador to Ukraine Bridget A. Brink renewed the declaration of humanitarian need for Ukraine for FY 2024 due to widespread displacement and continued humanitarian needs of vulnerable populations in Ukraine resulting from Russia’s full-scale invasion.

### USG HUMANITARIAN FUNDING FOR THE UKRAINE RESPONSE IN FY 2024<sup>3,4</sup>

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT
<b>USAID/BHA</b>			
Ukraine			
International Federation of Red Cross and Red Crescent Societies (IFRC)	Humanitarian Policy, Studies, Analysis, or Applications (HPSAA), MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$5,000,000
IOM	Humanitarian Coordination, Information Management, and Assessments (HCIMA), MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$78,600,000
UN Department of Safety and Security (UNDSS)	HCIMA	Countrywide	\$4,000,000
UN Food and Agriculture Organization (FAO)	HCIMA	Countrywide	\$573,539
UN Office for the Coordination of Humanitarian Affairs (OCHA)	HCIMA	Countrywide	\$24,000,000
WFP	Food Assistance—Cash Transfers for Food, Local, Regional, and International Procurement (LRIP); HCIMA	Countrywide	\$70,000,000
INGO Partner 1	Agriculture, Economic Recovery and Market Systems (ERMS)		\$10,000,000
INGO Partner 2	ERMS, Protection, Shelter and Settlements, WASH		\$12,500,000
INGO Partner 3	Shelter and Settlements, WASH		\$4,200,000
INGO Partner 4	Health, HCIMA, Nutrition, Protection, WASH		\$13,600,000
INGO Partner 5	Food Assistance—LRIP, MPCA, Protection, Shelter and Settlements, WASH		\$3,200,000
INGO Partner 6	HCIMA		\$2,000,000

Ukrainian NGO Partner 1	ERMS, Protection, Shelter and Settlements, WASH		\$7,000,000
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Ukrainian NGO Partner 2	Protection		\$1,500,000
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Ukrainian NGO Partner 3	Logistics Support, Shelter and Settlements		\$1,500,000
Ukrainian NGO Partner 4	Protection		\$4,000,000
	Program Support		\$806,199
<b>TOTAL USAID/BHA FUNDING FOR THE UKRAINE RESPONSE IN FY 2024</b>			<b>\$242,479,738</b>
<b>STATE/PRM</b>			
<b>Ukraine</b>			
Implementing Partner	Livelihoods, Protection, WASH	Countrywide	\$10,700,000
UNHCR	MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$60,000,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN UKRAINE</b>			<b>\$70,700,000</b>
<b>Bulgaria</b>			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$280,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$1,700,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Countrywide	\$300,000
WHO	Health	Countrywide	\$230,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN BULGARIA</b>			<b>\$2,510,000</b>
<b>Czech Republic</b>			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$1,140,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$900,000
UNICEF	Education, Health, Nutrition, Protection, Nutrition, WASH	Countrywide	\$2,460,000
WHO	Health	Countrywide	\$780,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN THE CZECH REPUBLIC</b>			<b>\$5,280,000</b>
<b>Estonia</b>			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$260,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$400,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN ESTONIA</b>			<b>\$660,000</b>
<b>Hungary</b>			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$400,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$1,400,000
WHO	Health	Countrywide	\$150,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN HUNGARY</b>			<b>\$1,950,000</b>
<b>Latvia</b>			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$110,000

UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$400,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN LATVIA</b>			<b>\$510,000</b>
Lithuania			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$250,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$400,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN LITHUANIA</b>			<b>\$650,000</b>
Moldova			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$3,040,000
UNFPA	MPCA, Protection	Countrywide	\$1,870,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$10,500,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Countrywide	\$2,650,000
WHO	Health	Countrywide	\$660,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN MOLDOVA</b>			<b>\$18,720,000</b>
Poland			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$6,250,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$6,800,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Countrywide	\$3,500,000
WHO	Health	Countrywide	\$780,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN POLAND</b>			<b>\$17,330,000</b>
Romania			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$440,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$5,300,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Countrywide	\$710,000
WHO	Health	Countrywide	\$830,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN ROMANIA</b>			<b>\$7,280,000</b>
Slovakia			
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$520,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Countrywide	\$2,000,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Countrywide	\$1,450,000
WHO	Health	Countrywide	\$400,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN SLOVAKIA</b>			<b>\$4,370,000</b>
Europe Regional			
Implementing Partner	Health, Livelihoods, Protection, WASH	Regional	\$1,300,000
IOM	Health, MPCA, Protection, Shelter and Settlements, WASH	Regional	\$1,000,000
UNFPA	MPCA, Protection	Regional	\$580,000
UNHCR	Health, MPCA, Protection, Shelter and Settlements, WASH	Regional	\$2,300,000
UNICEF	Education, Health, Protection, Nutrition, WASH	Regional	\$1,360,000
WHO	Health	Regional	\$310,000
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN EUROPE</b>			<b>\$6,850,000</b>
<b>TOTAL STATE/PRM FUNDING FOR THE UKRAINE RESPONSE IN FY 2024</b>			<b>\$136,810,000</b>



<sup>3</sup> Year of funding indicates the date of commitment or obligation, not appropriation, of funds. Year of funding indicates the date of commitment or obligation, not appropriation, of funds. Funding figures reflect publicly announced FY 2024 funding that has been committed or obligated by USAID/BHA and State/PRM as of June 15, 2024.

<sup>4</sup> The locations of USAID/BHA INGO and NGO partners in Ukraine are not included in the funding chart due to sensitivities.

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## PUBLIC DONATION INFORMATION

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for disaster responses around the world can be found at [interaction.org](https://interaction.org).
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed, often in the affected region; reduce the burden on scarce resources, such as transportation routes, staff time, and warehouse space; can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; and ensure culturally, dietarily, and environmentally appropriate assistance.
- More information can be found at:
  - USAID Center for International Disaster Information: [cidi.org](https://cidi.org).
  - Information on relief activities of the humanitarian community can be found at [reliefweb.int](https://reliefweb.int).

USAID/BHA bulletins appear on the USAID website at [usaid.gov/humanitarian-assistance/where-we-work](https://www.usaid.gov/humanitarian-assistance/where-we-work)